

## **Facts in the Flood:**

Education First's analysis of federal education policy under the Trump Administration

### **Strategies for Responding**

Prepared by Education First

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# This resource is part of *Facts in the Flood:* Ed First's analysis of federal education policy under the Trump Administration

The <u>Facts in the Flood</u> series is designed to help education organizations understand the Trump Administration's education policy actions and develop strategies for navigating the new policy environment.

This deck	Strategies for Responding	This slide deck provides frameworks to help education organizations respond to federal policy changes.	
	Federal Policy Resource Hub	This document provides curated links to helpful resources for understanding the Administration's actions and their potential impacts.	
	ESEA Waivers 101	This brief details what states need a waiver to do, which requirements can and cannot be waived and what the waiver request process looks like.	
🌼 education first	Federal Education Policy Primer	This slide deck explains the reach and limits of federal authority over education, and how each branch of the federal government impacts education policy.	2

2

## **Executive Summary**

The Trump Administration has issued dozens of **executive orders** impacting various facets of education. Many of these fall on the **edges or outside federal authority**.

Organizations seeking to minimize **legal risk** may end up **"overcomplying"** with non-legal orders. A holistic risk assessment should also include a consideration of **"mission risk"**: the harm to an organization's mission resulting from overcompliance.

The Trump Administration is asserting an **expansive vision of its authority** over education policy while also paradoxically **reducing the capacity of the federal agencies** that would implement this vision. This tension will make it difficult for federal agencies to implement orders that require administrative action. Organizations may ultimately experience the impacts of federal retreat more than federal expansion.

In response to the Administration's anti-DEI efforts, many organizations are changing their words but not their actions—an approach we call "**Quiet Continuity**." This approach has tradeoffs that should be considered relative to the alternatives.

## **Table of Contents**

1	Background: Overview of Recent Administration Actions	<u>Slide 4</u>
2	Risk Considerations in Organizations' Responses	<u>Slide 7</u>
3	Responses to Anti-DEI Actions	<u>Slide 16</u>
4	Appendix	Slide 23



## Background: Overview of Recent Administration Actions



## Background

- This is the first part of a new series from Education First about the implications of the Trump Administration's actions on education policy. Our goal is to help education organizations make sense of these changes and develop a strategy for navigating the changing policy environment. This series builds on our prior <u>analysis of the 2024 state</u> <u>and federal election results</u>.
- As the Administration attempts to enact a far more expansive view of federal-and specifically executive-authority over education, this deck provides frameworks to help organizations understand and respond to the Trump Administration's actions.
- Many of the Administration's actions do not align with current law and have been blocked by federal courts. Regardless, the volume and ambition of its actions present significant challenges to a large swath of mission-driven education organizations.

Note: This deck is designed to inform organizations' strategy. It does not constitute legal advice. Please consult with a lawyer about any legal action. The federal policy landscape is changing rapidly, so this deck will be updated regularly to keep pace with events.

## In its first months, the Trump Administration has taken many executive actions related to education policy

Updated 3/25/25. Not comprehensive.

Expand career pathways	Increase immigration enforcement and deportations	Cut federal funding
<ul> <li>Reversal of CTE data collection requirements</li> <li>Congressional interest in WIOA and short-term Pell changes</li> </ul>	<ul> <li>Laken Riley Act</li> <li>Anti-immigration EOs, including EO ending birthright citizenship*</li> <li>ICE raids</li> <li>Undocumented residents registry</li> </ul>	<ul> <li>Cuts to ED programs, including the Institute of Education Sciences, Regional Education Labs, Comprehensive Centers and teacher pipeline programs*</li> </ul>
Roll back "DEI" policies	Expand school choice and "parents' rights"	Weaken or politicize the US Department of Education (ED)
<ul> <li>EOs eliminating DEI programs*</li> <li>EOs blocking transgender recognition</li> <li>"Dear Colleague" letter warning</li> </ul>	<ul> <li>EO prioritizing school choice in discretionary grants</li> <li>EO requesting report on "protecting parental rights"</li> </ul>	<ul> <li>EO stating intent to close ED</li> <li>Sec. McMahon issues "Final Mission" statement</li> <li>Reduction in force (RIF) at ED,</li> </ul>

educationfirst \* = Curr

\* = Currently partially or fully blocked by judge Sources: <u>CCDaily</u> (2025); <u>EducationCounsel</u> (2025); <u>AP</u> (2025); <u>EdWeek</u> (2025) <u>USED</u> (2025); <u>USED</u> (2025); <u>USED</u> (2025); <u>USED</u> (2025); <u>NPR</u> (2025); <u>Whitehouse.gov</u> (2025)



## **Risk Considerations in Organizations' Responses**



The Administration has an expansive view of presidential authority. Many of its actions go beyond its current authority.

### Within Authority

Actions that the Administration has the legal authority to take Edges Actions of unclear legality

Judges are less likely to immediately block these actions, but may do so after they move through the judicial system.

### **Outside of Authority**

Actions that clearly fall outside of presidential authority or violate laws

If the Administration is sued, judges are likely to quickly block these actions via temporary restraining orders (TROs).

## The legal risk of noncompliance varies significantly, depending on the Administration's specific action

## Within Authority

Compliance is required.

### Edges

Unclear if compliance is required.

### **Outside of Authority**

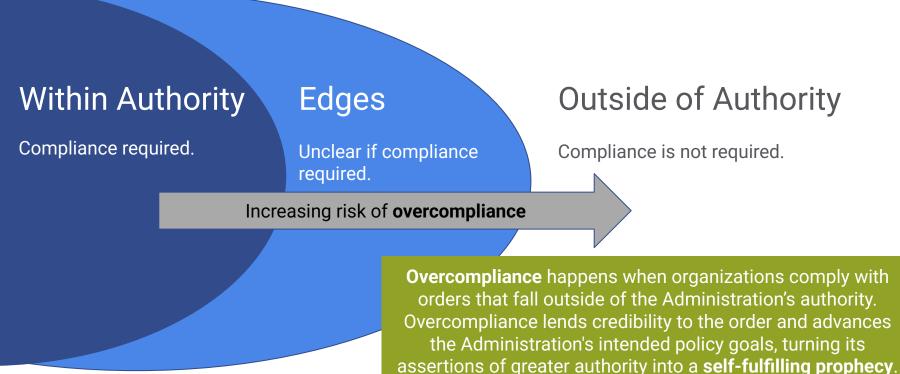
Compliance is not required.

Increasing legal risk of noncompliance

Organizations face a greater risk from noncompliance when the federal government is most clearly operating within its authority. However, many organizations are currently complying with actions outside of federal authority due an overestimation of the legal risk.



As a result, we are seeing organizations move to <u>overcompliance</u>, regardless of the legality of the Administration's actions



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# Organizations cannot eliminate risk; instead, they face a tradeoff between "Legal Risk" and "Mission Risk"

#### Legal Risk

Risk of legal action and its associated consequences (i.e., legal costs, fines, reputational damage) as a result of not complying with federal orders.

#### **Mission Risk**

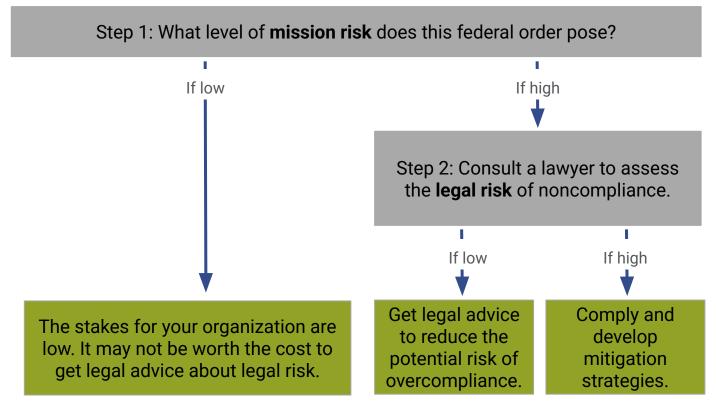
The risk to an organization's mission, values, purpose, etc. by taking actions (or inactions) counter to that mission, such as in response to federal orders.

The Administration's actions create fear within organizations about their legal obligations, which increases their focus on reducing **legal risk.** This often leads to **overcompliance**.

A more holistic assessment of risk should include **mission risk**, the risk to an organization's ability to achieve its mission if it changes its actions.

If organizations focus solely on reducing legal risk, they may unintentionally increase mission risk, and thus their overall risk. The safest course of action is to consider the tradeoffs between both types of risk.

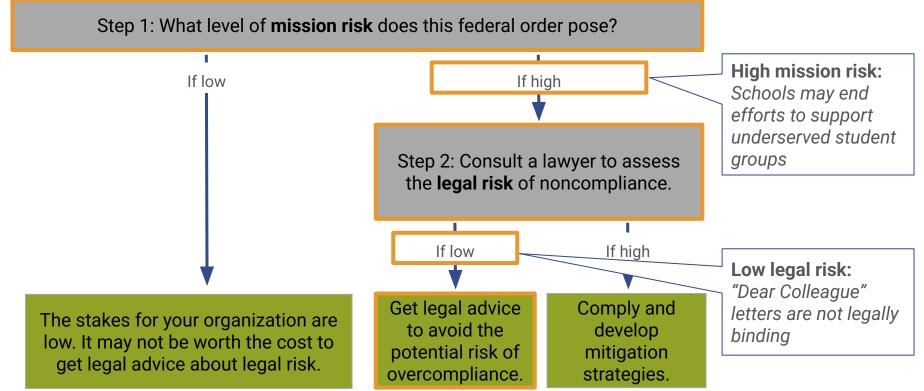
## Organizations should consider both mission risk and legal risk when deciding how to respond



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Note: This does not constitute legal advice. Please consult with a lawyer for all legal decisions.

## We can see this decision making process play out with ED's "Dear Colleague" letter ordering schools to end DEI practices



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# The legal risk of noncompliance is potentially further diminished by the Administration's shrinking capacities

#### **Expanding Reach**

The Trump Administration attempts to expand its reach into state/local decisions or asserts legally dubious authorities (*larger* federal role)

Examples: EO on "Ending Racial Indoctrination in K-12 Schooling"; anti-DEI "Dear Colleague" letter

#### **Shrinking Capacities**

The Trump Administration removes previous supports, protections or resources, leaving states/locals on their own (*smaller* federal role)

Examples: Cutting staffing; pausing or reducing funding; removing websites or guidance documents

The Trump Administration cannot effectively expand its reach and shrink its capacities at the same time.

Shrinking capacities reduces the resources – such as staffing–needed to enforce federal authority and policy priorities.

The Administration is now prioritizing shrinking its capacities over expanding its reach. While this may reduce organizations' legal risks (e.g., getting investigated), it may increase their mission risks (e.g., losing funding).



The greater an organization's reliance on the federal government (e.g., for funding or supportive policies), the greater the risk posed by the federal government's shrinking capacities.

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# USED's Office of Civil Rights (OCR) illustrates the tension between expanding reach and shrinking capacities

#### **Expanding Reach**

Building on the Trump Administration's expansive anti-DEI policies, a conservative advocacy organization filed an antidiscrimination complaint with OCR against Chicago Public Schools' Black Student Success Plan.

#### Example of potential implications

While antidiscrimination complaints like the one filed against Chicago Public Schools are aligned with the Administration's priorities, it is unclear the extent to which OCR can-or will-act on those public complaints. This potentially reduces the legal risks to organizations.

#### **Shrinking Capacities**

OCR has shifted to "directed investigations," initiated by the Administration. Since the inauguration, OCR has opened only 20 new investigations-none of them initiated by the public. During the same time last year in the Biden Administration, 250 new investigations were opened.



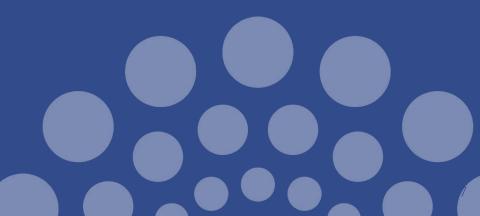
Organizations whose missions relied on OCR to investigate and enforce anti-discrimination policies based on race, gender, national origin or disability will face increased mission risk as OCR shifts its priorities and reduces enforcement.

Note: This does not constitute legal advice. Please consult with a lawyer for all legal decisions.

Sources: Chalkbeat (2025); ProPublica (2025)



## **Responses to Anti-DEI** Actions





## Private and public organizations have taken different actions to either join or resist federal anti-DEI efforts

#### Federal efforts seeking to dismantle DEI initiatives include:

- Directive to eliminate DEI programs within the federal government and private sector
- "Dear Colleague" letter calling for an end to DEI initiatives in schools and universities that receive federal assistance
- Executive order blocking recognition of transgender individuals
- ED's Office of Civil Rights freezing investigations related to race and gender discrimination

Organizations are taking different strategies to either **hold firm or dial back** their DEI efforts through **changes to words and/or actions**. Each of these response strategies has specific tradeoffs.



# Organizations' responses to DEI rollbacks fall into categories defined by whether they change words and/or actions

		Words	
		Change Remove DEI Language	<b>No Change</b> Keep DEI Language
IS	<b>Change</b> Remove DEI Policies & Programs	<b>Loud Reversals</b> Reverse DEI policies and programs to align with the new Administration and change language to mirror federal language.	Hidden Compliance Reverse DEI policies substantively without changing language.
Actions	<b>No Change</b> Keep DEI Policies or Programs	<b>Quiet Continuity</b> Continue DEI policies and programs but change or remove language used to describe it.	<b>Vocal Opposition</b> Continue DEI policies and programs without changing language and/or publicly indicate opposition to the Administration's policies.

# We are beginning to see examples of organizations responding, although many responses are intentionally hidden

	Words	
	<b>Change</b> Remove DEI Language	<b>No Change</b> Keep DEI Language
	Loud Reversals	Hidden Compliance
<b>Change</b> Remove DEI Policies & Programs	<ul> <li>Examples:</li> <li>Harvard stopped requiring a diversity, inclusion and belonging statement as part of faculty hiring.</li> <li>Northwestern's Kellogg School of Management removed its DEI Pathway from its list of offerings.</li> <li>New Hanover County removed DEI from its strategic plan; related policies are likely to be eliminated soon.</li> </ul>	It is difficult to identify examples in this category, since organizations taking this approach are intentionally avoiding any public announcements.
	Quiet Continuity	Vocal Opposition
<b>No Change</b> Keep DEI Policies or Programs	In private conversations, many organizations are reporting utilizing this approach—but we are not citing examples since organizations taking this approach are intentionally avoiding any public announcements.	<ul> <li>Examples:</li> <li>Colorado College created program that welcomes transfer students from states where anti-DEI legislation impacts ability to succeed and graduate.</li> <li>Los Angeles USD has not changed its policies around student groups/clubs, i.e., Black Student Union, Gender Sexuality Alliance.</li> </ul>

Actions

Sources: The Chronicle of Higher Education (2025); PortCityDaily (2025); Insight Into Diversity (2023); Los Angeles Times (2025) 20

# Strategies that involve changing DEI policies carry risks to organizations' missions, and should be considered carefully

#### Words Change No Change Remove DEI Language Keep DEI Language Loud Reversals **Hidden Compliance** Pros Pros Minimizes legal risk. Organizations can reduce legal risk, but be May curry favor with the Administration, which perceived by supporters as continuing to value may provide benefits in some cases. DEI policies. Cons Cons Increases mission risk, potentially harming Increases mission risk, potentially harming the students or the beneficiaries of the original DEI beneficiaries of the original DEI policies. Appears disingenuous. If supporters discover policies. hidden compliance, they will likely be more upset May alienate partners or funders who supported than if the compliance were not hidden. the original DEI policies. Takeaway Takeaway

This is a risky strategy, best for organizations that are highly dependent on the federal government and can withstand potential reputation damage. This approach has few benefits. Organizations are better suited taking another approach.

Change Remove DEI

Policies &

## Strategies that involve no change to DEI policies pose potential legal risks. Organizations should consult legal experts.

	Words	
	<b>Change</b> Remove DEI Language	<b>No Change</b> Keep DEI Language
	Quiet Continuity	Vocal Opposition
<b>o Change</b> Keep DEI Policies or Programs	<ul> <li>This approach tends to come in three versions:</li> <li><i>Replace</i> words with synonyms (e.g., "serving all students" instead of "advancing equity").</li> <li><i>Explain</i> words like "equity" with full definitions.</li> <li><i>Remove</i> references to equity on public-facing documents and websites.</li> <li>Pros</li> <li>More likely to avoid unwanted political or legal attention from the Administration.</li> <li>Cons</li> <li>Implicitly accepts the premise that "equity" is something partisan and worth hiding.</li> <li>Administration has said it will root out "hidden DEI."</li> </ul>	<ul> <li>Pros</li> <li>Minimizes mission risk and maintains commitments to students or partners that support DEI.</li> <li>Cons</li> <li>Faces potential legal challenges or retribution from the Trump Administration.</li> <li>Risks potential federal funding cuts.</li> <li>Takeaway</li> <li>Organizations that have more resources and/or tolerance for legal risk can take this approach. Organizations can reduce the legal risk of this strategy by joining coalitions with shared legal representation.</li> </ul>
	Takeaway	representation.

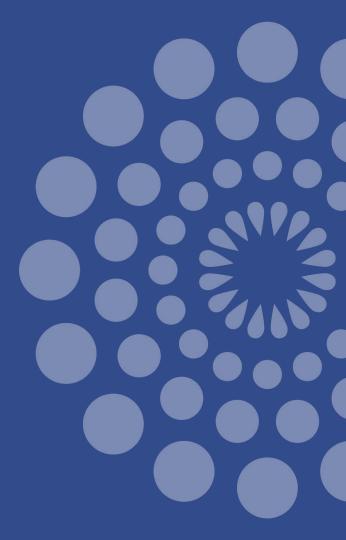
This is the safest approach for organizations that do not have the resources to withstand any legal challenges but want to hold firm to legal DEI policies.

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## Thank you!

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## **Appendix: References**





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